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South Caucasus: Leveraging Political Change in a Context of Strategic Volatility

10 November 2018, 09:00-10:30, PANEL 4: «Re-energizing Crisis Internationalization.»

Armenia's "Velvet Revolution", Karabakh Conflict Internationalization & Recasting Western Regional Strategies

Mr. George Vlad Niculescu, Head of Research, European Geopolitical Forum, http://www.gpf-europe.com

OVERVIEW



- The "Velvet Revolution" Might Have Not Yet Significantly Changed Positions on Karabakh
- Do the US Change its European Power Play?
- The EU Struggles with Conflicting Economic and Geopolitical Interests in the Eastern Neighbourhood
- Conclusions

THE "VELVET REVOLUTION" MIGHT HAVE NOT SIGNIFICANTLY CHANGED POSITIONS ON KARABAKH YET

- * Armenia's multi-vector foreign policy combined with relentless multi-layered pressure from Azerbaijan has resulted into a hardening of the Armenian position on Karabakh.
- This hardening could be equated with bringing the international conflict management efforts to a deadlock.
- * At the UN General Assembly, prime-minister Nikol Pashinyan summarized Armenian position on Karabakh. No major changes from the previous government.
- Mirroring the Armenian multi-vector policy, Baku has also sought to strengthen ties with both Russia and the West. However, Baku preferred so far to stop short of joining the CSTO and the Eurasian Economic Union (EEU).









- In theory, US policy suggested a new containment jointly with its Allies and partners against Russia and China.
- Meanwhile, president Trump's practice:
 - reflected the demise of the old world order;
 - questioned the Trans-Atlantic relations in the name of the old Westphalian balance of power;
 - ignored legitimate interests of Allies and partners, under the disguise of "America first";
 - strived to undermine the unity of the European allies.
- In terms of European security policy, the US might shift to an indirect warfare strategy following on to Mackinder's "Theory of Heartland".
- In that vein, George Friedman suggested a few years ago a US strategy of indirect engagement in Eastern Europe, which would combine economy of force and finance while exposing the US to limited and controlled risk.
- The key element of that strategy would consist of an *Intermarium Alliance*, consisting of countries on the Estonia to Azerbaijan line.







- THE EU STRUGGLES WITH CONFLICTING ECONOMIC AND GEOPOLITICAL INTERESTS IN THE EASTERN NEIGHBOURHOOD
- Russia turned from a "strategic partner" into a "strategic challenge" for the EU;
- EU Conditionality in restoring dialogue with Russia upon progress in implementation of the Minsk 2 Agreements;
- 2018 RAND Study on "Rethinking the Regional Order of post-Soviet Europe and Eurasia" proposed the negotiation of a new 'East European security deal': both Russia and the West would agree to include states "in-between" in a regional integration area, to complement the existing institutions: NATO, EU, CSTO, and EAEU.
- The states "in-between" are seeking security guarantees that would require a new regional order, and are keen to diversify their trade, foreign investment, and other economic opportunities with the involvement of "third powers".







CONCLUSIONS

- Post-"Velvet Revolution", Yerevan needs to enable/constructively respond international efforts for Karabakh conflict settlement.
- To facilitate the adjustment of positions on Karabakh, Baku should strictly abstain from any provocative actions and engage in confidence building.
- If a new 'East European security deal' was eventually implemented, the continuation of the protracted conflicts in the South Caucasus would be counterproductive to regional integration, and their resolution should become a central part of the new agenda.
- Conversely, in case the Russia-West confrontation would prevail and increasingly turn towards a broader European conflict, the South Caucasus' conflicts are likely to turn into proxies for the broader Russia-West conflict.
- South Caucasus' neighbourhood with the Middle East would increasingly test the viability of the multi-vector policies of Armenia, Azerbaijan and Georgia.

DISCUSSION

